THE COVID-19 PANDEMIC AND THE INVISIBLE WORKERS OF THE HOUSEHOLD ECONOMY



Domestic Workers Rights Union (DWRU)

Bruhat Bangalore Gruhakarmika Sangha (BBGS)

Manegelasa Kaarmikara Union (MKU)

Our Demands

While the residents take no responsibility for domestic workers, they are playing a decisive role in their work and earnings. Government and municipal corporation advisories only outline sanitisation and hygiene protocols for individuals and those in apartments. Glaringly absent in these guidelines are instructions relating to the livelihood safety of vulnerable categories of labour such as domestic workers or security guards.

In light of the continued ignorance, we put forth our demands directed at the government, and resident welfare associations (RWAs) for better, dignified and just treatment of domestic workers in Karnataka. These can be emulated in states across India.

For the government

- The Department of Labour, Government of Karnataka, must ensure the registration of domestic workers as "workers".
- All domestic workers, irrespective of the categories, should be included in the social security net. The Karnataka Government has announced a relief package for unorganised sector workers, including a cash transfer of 5000 INR. This currently does not include domestic workers and steps must be taken urgently to rectify this.
- As immediate income and livelihood support, a cash transfer of 3000
 INR every month for the months of April and May, and till the end of this year should be given.
- Specific support should be ensured for women above the age of 50 who have lost their jobs. The government should put together a pension scheme for them.
- A directive should be published targeting all Resident Welfare
 Associations and employers to furnish all information about live-in
 domestic workers, and their health and working conditions.
- Domestic workers must be accorded the right to collective bargaining and employers must engage with the grievances highlighted in this period of the pandemic.

• The Government of Karnataka must issue directions to resident welfare associations (RWAs) to comply with the recommendations in the following section to ensure safety and stable livelihoods for domestic workers.

For resident welfare associations

- Domestic workers, like any other workers, are entitled to safe and dignified livelihoods. As per the central government advisories on employee retention, they must be taken back unconditionally. They must not be kept in the dark about their jobs or postponement, and adequate wage compensation should be given for the next three months.
- Domestic workers must not be discriminated against or looked at as "higher risk" individuals. They must not be advised to "not take the lift" and no such discriminatory practices should be implemented.
- They cannot be removed from apartment complex premises for waiting in the common area between shifts. This is their natural waiting space. Instead, proper training on social distancing must be provided by apartments to domestic workers.
- A regular supply of fresh masks, gloves and hand sanitisers must be provided by the apartments to every domestic worker just like in any other workplace.
- Guards and facility managers must be trained on treating the domestic workers with due respect. Domestic workers must be given the contact number of a member of an Internal/External Complaints committee for escalating any matters regarding discrimination, exploitation or violation of their dignity.
- Measures must be taken to limit the collection, and ensure the protection, of data collected from domestic workers.
- Under no circumstances must domestic workers be threatened to come to work if they are unwilling to.

Apartment owners must pay their domestic workers fully wages for the period of the lockdowns and any ongoing and future period where domestic workers are not being prohibited from coming to their place of employment.

The Context

Domestic workers are the silent and invisible backbone of the economy. The last two decades has seen a sharp increase in their participation in the workforce. An estimated 4 lakh domestic workers live and work in the city of Bengaluru itself. A majority being women, they constitute a large segment of women urban workers. The large majority of these women work part-time in multiple households, have long hours of work, face caste and class based discrimination, assault on their dignity through rude comments from their employers, no social security, and no legal rights as other formal workers like regular leave and bonus. Additionally, majority being women, along with the gendered notion of housework, their work is devalued and naturalised. Despite decades of toil and hard work, domestic workers have been made invisible.

The employer-employee relationship in this sector is very unique. It is individualised, caste-based, and has patriarchal overtones despite employers often being women themselves. All work matters are looked at as a private contract (unspoken, unwritten) between employers and domestic workers. The government, through the labour departments, reneges on its responsibilities as a regulator and enforcer of labour protections. The government refuses to recognise that domestic workers are constitutionally entitled to basic livelihood rights and labour rights like increments, wage security, regular leave and other benefits.

Furthermore, live-in migrant domestic workers like our members Victoria, Dashmi, Usha, Nirmala, and Nahar share a common history. Thousands of women and girls all over the country fall prey to either trafficking or placement agencies or enter into the urban upper middle class and elite households in search of livelihoods. They work long hours, with no rest or free time, suffer from all kinds of indignities, are not given their salary, face sexual harassment and severe isolation. Cases of illegal confinement, wrong allegations of theft, sexual harassment, abuse, are often seen with no redressal mechanisms being formalised. The common understanding is that they are not employees with legally provided rights, but rather invisible people meant to be in a feudal relationship of servitude.

Despite the significant contribution of domestic workers to the economy, their presence and needs are largely ignored, and highly devalued. They are always relegated to the background, even when it comes to deaths, accidents, dismissal and illness on account of their working conditions. Labour entitlements and protections such as wages, medical support, maternity benefits, insurance, and pension are all arbitrary and left to the whims of each employer.

The lockdown scenario and domestic workers: Eroding decades of hard-fought gains in March 2020

Up until the first phase of the imposition of lockdown in India, while restrictions were enforced, domestic workers went to work as usual. Domestic workers were aware of the announcements of precautions, but the employers insisted they come for work disregarding any concerns for workers' safety.

During the phase of strict imposition of the first lockdown, covering the time from March 24, 2020, to the first week of May, several corporate employees "worked from home". While pictures of employers' families spending family time, and learning to clean and cook, circulated widely on social media and in press, domestic workers lived in cramped conditions with the fear of rations running out.

Domestic workers did not have the luxury of 'working from home'. For almost all domestic workers, this meant an inability to work. They still had to pay house rent, electricity bills, water bills, monthly expenses for food, without any source of income. No work translated to no salary for them and it became question of their survival. Some of the owners paid the salary for March for the number of days worked, while few employers paid full month's salary for March. The month of April was entirely without work and money for domestic workers. With rents and bills to pay, most of them could barely manage one meal a day.

During this period, schools started shifting classes and examinations online. But most of the children of domestic workers can't afford to have smart phones, laptops and seamless internet connections that are necessary to attend classes online. The divides in our society reflect in the digital divide, and the digital divide has the potential of worsening these pre-existing social divides.

Domestic workers' stories

"I worked in March and didn't get paid anything for April. Employer said they would pay only once we resume work, but they haven't called us back to work yet," Mohana, a domestic worker from Bengaluru said.

The reason she and her sisters have not been called back to work yet is because there is a raging debate taking place in many residential societies over whether it's prudent to allow domestic workers to come into people's homes or not. Mohana continued "I have to pay 5000 INR as rent, and electricity and water bills are extra. I do not have local ration card since my

native is in Andhra Pradesh. I am not eligible for ration. How will I manage so many expenses without work? When will the lockdown end?"

Mohana, a domestic worker from Bengaluru commenting on the current situation where the lockdown has significantly eased, "Restrictions may be gone, but the coronavirus hasn't. As letting people in from the outside of their gated middle-class colonies could bring in the deadly Covid-19 virus to an area which has so far managed to remain infection-free".

Everywhere the unions went, or received calls from, the same grievances were being expressed. Many employers had not called up even once to inquire about their well-being. Instead, several employers told us that the domestic worker(s) who worked at their apartment called up to enquire about the children and how the employers are managing! Many across the city, especially those who worked in apartments, reported that despite the government advisory that everyone should be given full salary for the month of April, huge numbers are denied their due salary. Many of the women we met are angry and hurt by the treatment meted out by their employers. There was disbelief that the houses where they worked for 10 years or more are treating them as polluted, as if they are the virus. This is shocking and unjust!

Voices of despair are high, especially about domestic workers will ensure the survival of their household and families. Many domestic workers sole earners and in the absence of monthly wagers are struggling with payments for house rent, cooking gas and repayment of loans taken during sickness and other emergencies. Several elderly domestic workers suffer from illnesses like diabetes, anaemia and malnutrition. Some of them also care for those with mental health challenges and disabilities at their own homes.

Our survey of the domestic worker's socio-economic situation

2084 (about 87%) of the workers were told not to come for work since the lockdown in March and were not sure if and when they would be called to work again.

341 workers in the areas surveyed by BBGS (87%) and 150 workers in the areas surveyed by Manegelasa Kaarmikara Union lost their jobs entirely during the lockdown.

91% of workers lost their salaries for the month of April.

50% of all workers above the age of 50 lost their jobs during the lockdown.

In the first 2 weeks of May, a survey of 2396 domestic workers in Bengaluru was conducted through in-person and telephonic surveys. The domestic workers worked in apartments across Jayanagar, J.P. Nagar, Banashankari, Koramangala, HSR Layout, Marathahalli, and Kundlahalli by the Domestic Workers Rights Union; in C.V. Raman Nagar, Jayanagar, K.R. Puram, Koramangala, and Mahadevpura by Bruhat Bangalore Gruhakarmika Sangha (BBGS); and in Koramangala, Domlur, New Bayyapanahalli, Old Bayyapanahalli, Lingarajpuram, Kottur, Indiranagar and KR Puram by Manegelasa Kaarmikara Union. The apartments mainly house employees from software and multinational companies.

The results of the survey show that 2084 (about 87%) of the workers were told not to come for work since the lockdown in March and did not know if and when they would be called back to work. Many said they were told this over the phone and also categorically told not to call them. 341 (86%) of workers in the areas surveyed by BBGS and 150 workers in the areas surveyed by Manegelasa Kaarmikara Union lost their jobs entirely in the aftermath of the Covid-19 pandemic.

Moreover, 2180, or 91% of workers lost their salaries for the month of April. This is despite the guidelines from the Ministry of Home Affairs (MHA) for employers to pay employees their full wages. The women were told off saying that as the employers themselves are not working and getting less money they don't see the need to pay them. They said, "We ourselves got half pay so why do we pay you?"

Some of them indicated that they now will switch over to labour saving technologies, and will not spend money on domestic workers. The undertones of caste discrimination as domestic workers are perceived to be "unhygienic" have also emerged in advertisements such as the one taken out by Kent RO systems for their Bread and Atta maker that portrayed domestic workers as infection carriers.

Another significant revelation from the survey was that in three apartments many employers have taken the decision to not take back or employ anyone above 50 years of age. 50% of all workers above the age of 50 lost their jobs during the lockdown. Tears were seen in the eyes of many domestic workers, to see this rejection from people from whom they have worked loyally for many years. Today they are so easily disposable! Some apartments embarked on first screening the workers before taking them in the compounds, and then wait for 14 days before they will take them inside the house.

If this is the scenario in urban Bengaluru's apartment complexes, where there is some degree of organisation of domestic workers, one can imagine the

plight of domestic workers in independent houses and small cities and towns.

Actions of resident welfare associations (RWAs)

Another urban phenomenon is that of the rise of residents welfare associations (RWA). RWAs are usually active in the maintenance issues, security and registrations issues of their members, but have refused to engage with the grievances of domestic workers so far.

The period of relaxation of the lockdown has again seen RWAs issuing directives that are very insulting and demeaning to domestic workers. Some workers have complained about how the managing committees in RWAs are making them sign a declaration from the employers that the resident is responsible for the health of all the residents if they take their domestic worker back to work.

As per email issued by the management committee of several RWAs, residents have been advised to ask the domestic workers to minimise or avoid usage of the lift and take the stairs instead. The advice is specifically aimed at domestic workers, and no such advice has been issued for anyone else including residents, delivery boys, security staff etc. The discrimination implies that domestic workers are unhygienic or less careful about their health. Specifically pointing this out for domestic workers is highly degrading and casteist.

Management Committees of some RWAs also notified that a domestic worker seen in the common area without a mask or in a group will be asked to immediately leave the premises. They also discourage domestic workers from waiting in the common areas. However, many of these domestic workers work in multiple houses and might have a gap between shifts. In such cases, where will they wait if they are not allowed to wait in the common area of the apartment premises? Enforcement of these draconian instructions are given to security guards, who then exert their dominance on the domestic worker and can potentially misbehave with them.

Furthermore, residents were requested to collect the address details of their domestic workers and share it with the management committee and facility manager. In the past, there have been instances of the ex-facility manager coming to work under the influence of alcohol and indulging in inappropriate behaviour. One of them has also misused contact details of tenants and sent messages on their phone without consent. There is no internal complaint committee (ICC) for the domestic worker to reach out to in case of any issues that occur in these apartments. They have no place to go and seek help if they have been misbehaved with or if their data has been misused or if they have

been discriminated against. Most of them also fear retaliation or loss of their livelihood.

The sharing of details (Aadhaar card, phone number, address) with members of the managing committee is violative of domestic workers' privacy. Why is personal and sensitive information of the domestic workers treated so lightly and shared with such members and what is the guarantee that it will not be misused? There is no protocol on protecting such personal and sensitive data. Assuming that this information is required to ensure that domestic workers are not travelling from a cluster or containment area, a better method should be suggested. It should not be required to share such personal information with the entirety of the RWA membership.

Reactions of the employers

At the same time there is a demand, and realisation among many employers that they need the care givers and want to employ them back. Many residents are old, living alone, have had loyal caretakers, and therefore find the rules and reasons of the RWAs too restrictive and binding. They feel it should be left to the discretion and responsibility of the individual employers. Among them is Brigadier (Retired) Kuldeep Singh Chokkar who describes his situation as "extremely challenging".

Some residential groups pointed out that the needs of the old and infirm cannot be ignored. Most Indian middle-class homes are not equipped with gadgets like dishwashers and washing machines and housework can be tough for them. Brigadier (Retired) Kuldeep Singh Chokkar is 80 years old, and is a cancer survivor fitted with a pacemaker, and lives with his wife who is 75 years old and has her own health issues. "If we were younger, we'd manage fine, but we are facing a lot of problems maintaining our home," he lamented over the phone. Until the lockdown, Brig Chokkar had a part-time maid, a gardener and a car cleaner coming in daily. "Absolutely," he says when I ask him if he is looking forward to their return, "It will make my life a lot easier."

Anil Tiwari, president of the posh ATS Greens building society in Noida on the outskirts of the Indian capital, Delhi, says they are positively thinking about allowing the maids to come in, "We have 735 apartments and there are many senior citizens who live here alone. Many of them are facing a lot of hardships so we have to take that into account."

Abhishek living in Bengaluru said, "Me and my wife both in software industry are working from home, doing all the household chores and managing our 1-year old kid without our domestic worker and babysitter. We feel overworked,

fatigued and it has become a reason of discontent between us. We are looking forward to welcoming our maid as soon as possible"

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