

LSTS LAW, SCIENCE, TECHNOLOGY & SOCIETY STUDIES

VRIJE UNIVERSITEIT BRUSSEL







PHAEDRA

IMPROVING PRACTICAL
AND HELPFUL COOPERATION
BETWEEN DATA
PROTECTION AUTHORITIES



716 INTERNATIONAL CONFERENCE
22 23 24 JANUARY 2014 · BRUSSELS BELGIUM
COMPUTERS, PRIVACY
& DATA PROTECTION
REFORMING
DATA PROTECTION:
THE GLOBAL
PERSPECTIVE



WWW.CPDPCONFERENCES.ORG

part 1 new tools to protect: pia case-study

PIAF

A Privacy Impact Assessment Framework for data protection and privacy rights

Deliverable D1

Editors:

David Wright, Trilateral Research & Consulting Kush Wadhwa, Trilateral Research & Consulting Paul De Hert, VUB-LSTS Dariusz Kloza, VUB-LSTS

Prepared for the European Commission Directorate General Justice

JLS/2009-2010/DAP/AG

21 September 2011





PIAF

A Privacy Impact Assessment Framework for data protection and privacy rights

Deliverable D2

Empirical research of contextual factors affecting the introduction of privacy impact assessment frameworks in the Member States of the European Union

> Editors: Gus Hosein, Privacy International Simon Davies, Privacy International

A projected co-funded by the European Commission's Special Programme "Fundamental Rights and Citizenship," 2007-2013. JLS/2009-2010/DAP/AG



Introduction of PIA policy

- High-level support for PIA
- Compulsory nature
- A firm legal basis
- Conflicts of interest
- Multi-organization and trans-border dimension
- Leadership of the data protection authorities
- Complementary with prior checking

PIA policy: the core elements

- An on-going process
- Scalability
- All privacy types
- Accountability
- Transparency
 - Publication of the PIA report
 - Central registry
 - Sensitive information
- Stakeholders' involvement
- Risk management
- Audit and review

PIA practice: introduction

- Internal management of PIA
 - Internal architecture
 - Privacy awareness
 - Professional independence of an assessor
- Preliminary issues
 - Threshold analysis
 - Determination of the scale and scope of PIA
 - Roles and responsibilities

PIA practice: the process

- 1. Early start
- 2. Project description
 - General description of the project
 - Information flows and other privacy implications
- Stakeholders' consultation
 - Identification
 - Information
 - Consultation
 - Consideration
- 4. Risks management & legal compliance check
 - Risk assessment
 - Risk mitigation
- 5. Recommendations and report
- 6. Decision & implementation of recommendations
- Audit & review
- 8. PIA is a living instrument

part 2 environmental democracy

privacy is the new green robin wilton

fundamental rights
deliberative democracy
corporate responsibility
informed decision-making

• • •

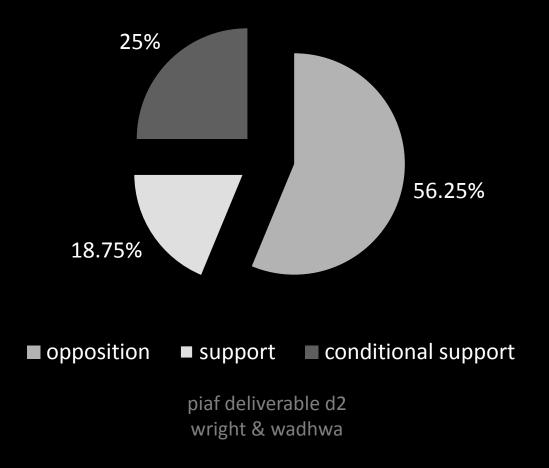
a consultation is a way to gather fresh input on the perceptions of the severity of each risk and on possible measures to mitigate these risks wright & de hert

Features The PIA guide	Australia	Victoria	Canada	Ontario	Alberta	Ireland	NZ	UK ICO	US OMB	US DHS
reviewed here, was published in	May 2010	Apr 2009	Aug 2002	Dec 2010	Jan 2009	Dec 2010	Oct 2002- 2007	June 2009	Sept 2003	June 2010
says PIA is a process	✓	✓	✓	✓		✓	✓	✓	✓	✓
contains a set of questions to uncover privacy risks (usually in relation to privacy principles)	✓	√	✓	√		√	✓	✓		V
targets companies as well as government	✓	✓			✓	✓	✓	√		
addresses all types of privacy (informational, bodily, territorial, locational, communications)	✓	√		√						
regards PIA as a form of risk management	✓		✓	✓		✓		✓	✓	✓
identifies privacy risks	✓	✓	✓	✓		✓	✓	✓		
identifies possible strategies for mitigating those risks		✓					✓			
identifies benefits of undertaking a PIA	✓	✓	✓			✓	✓	√		
supports consultation with external stakeholders	✓	✓				✓		✓		
encourages publication of the PIA report	V	V	summary		summary		V	V	V	V
provides a privacy threshold assessment to determine whether a PIA is necessary	✓	✓	√			✓		√	V	V
provides a suggested structure for the PIA report	✓	✓	✓		✓		✓	√	✓	✓
defines "project" as including legislation and/or policy		✓								
says PIAs should be reviewed, updated, ongoing throughout the life a project	√	✓			s✓	V	✓	√	V	V
explicitly says a PIA is more than a compliance check	✓	✓	✓	✓				✓		
The PIA policy provides for third-party, independent review or audit of the completed PIA document.			√		✓		✓		V	V
PIA is mandated by law, government policy or must accompany budget submissions.			✓	✓	✓	✓		√	V	V
PIA reports have to be signed off by senior management (to foster accountability).		√	√	1	√	1			1	1

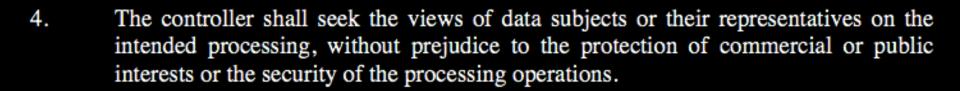
Canadian PIAs seldom involve public consultation, opinion polling or other means of gauging the privacy values of the Canadian public. They tend to focus on legal compliance rather that doing the right thing and asking larger questions.

the final PIA reports often fail to acknowledge ...
give it limited berth ...
details on such consultations are lacking ...
the stakeholders are not adequately identified ...
piaf deliverable d1

most dpas oppose mandatory external stakeholder engagement



... such an obligation makes sense especially for products and services that will necessarily affect a specific category of people in everyday life: employees, hospital patients, public transport users, etc. ... cnil



com(2012) 11 final

access to environmental information public participation in decision-making access to justice aarhus convention 1998

... the importance of public access to ... to information ... the views of individuals were taken into account individuals must ... be able to appeal to the courts echr: taskin et al v turkey

aarhus system for privacy?

will the public actually take part? what is covered already? additional red-tape?

part 3 co-operation of authorities

oecd

- recommendation on the cross-border enforcement of privacy laws
- global privacy enforcement network (gpen)

ibero-american data protection network

european union

- data protection directive

council of europe

- convention 108

[informal conference]

central & eastern european data protection authorities

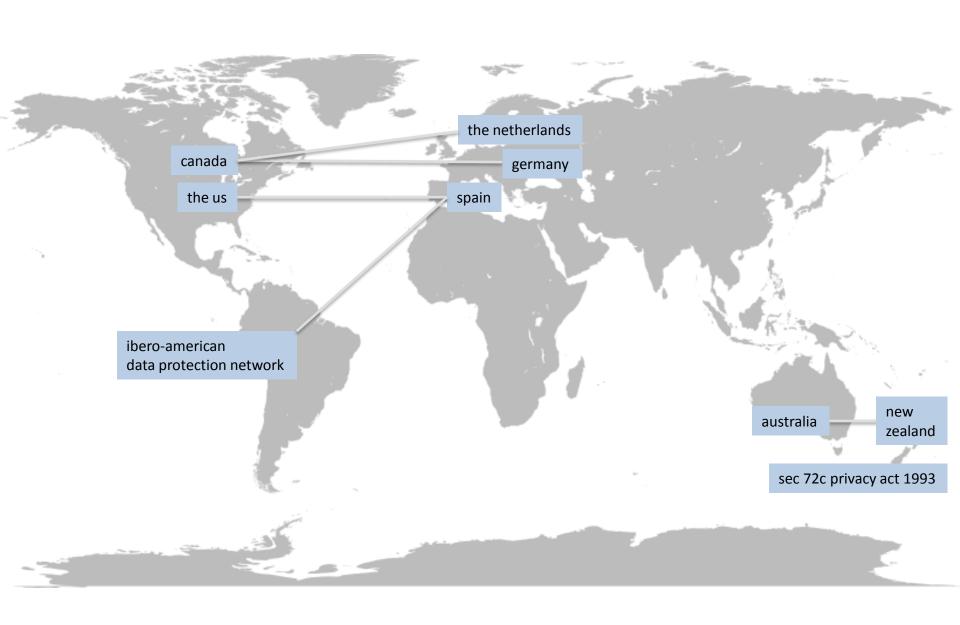
french-speaking association of personal data protection authorities

international conference of data protection and privacy commissioners

apec

- cross-border privacy enforcement arrangement

asia-pacific privacy authorities



- (1) co-operation within the eu
- (2) international co-operation

proposal for the general data protection regulation (2012)

(1)

more detailed & specific rules on co-operation time limits or translation of documents duty to inform each other clarity on the extent to which information can be shared

wp29 advice on application art 28(6) of the directive (2011)

(1)

mutual assistance joint investigation consistency european data protection board

arts 55-64 proposed general data protection regulation

In relation to third countries and international organisations, the Commission and supervisory authorities shall take appropriate steps to:

- (a) develop effective international co-operation mechanisms to facilitate the enforcement of legislation for the protection of personal data;
- (b) provide international mutual assistance in the enforcement of legislation for the protection of personal data, including through notification, complaint referral, investigative assistance and information exchange, subject to appropriate safeguards for the protection of personal data and other fundamental rights and freedoms;
- engage relevant stakeholders in discussion and activities aimed at furthering international co-operation in the enforcement of legislation for the protection of personal data;
- (d) promote the exchange and documentation of personal data protection legislation and practice.

art 45(1) proposed general data protection regulation

(2)

... the commission shall take appropriate steps to advance the relationship with third countries or int'l organisations ...

art 45(2) proposed general data protection regulation

mutual assistance investigation or interventions provide information on law & practice convention committee

council of europe – proposed modernisation ets 108 (november 2012)

... to organise their co-operation and to perform [their] duties ... the supervisory authorities ... shall form a conference/network ...

art 12bis(8) proposed modernisation ets 108

mechanisms for co-operation within eu some basis for co-operation with 3rd jurisdictions some novelties in ets 108 yet certain practicalities still to be dealt with

wp29 & cnil vs. google (2012-) opc canada & cbp vs. whatsapp (2012-2013)

enforcement co-operation in competition matters

int'l competition network

established october 2001
network of (national or multinational) nca's
specialized exclusively in competition law
informal
voluntary
project-based
consensus-based
virtual yet structured

procedural & substantive convergence dissemination of expertise & best practices facilitation of int'l co-operation & mutual understanding not a forum of co-operation on individual cases forum for informal contacts
recommendations & best practices
reports
case-handling & enforcement manuals
templates & toolkits

european competition network

based on regulation 1/2003 created may 2004 co-operation in enforcement of unified rules

efficient division of work between authorities effective & consistent application & enforcement of law coherent development of eu competition policy

mechanism for case allocation rules on conflicts between nca's and commission consultation and assistance mechanism within ecn

info on new cases assistance in fact-finding measures (inspections, interviews) consultations on envisaged decisions information exchange (incl. confidential info)

exchange of confidential information
lack of systematic notification on new cases
differences in timetables & investigation procedures
linguistic concerns
time zone differences
formal co-operation complex & time-consuming
little written guidance on co-operation
limits in resources

- dpa's & ca's comparable needs & similar obstacles: (1) practice-oriented approach
 - (2) limits in sharing (confidential) information
 - (3) enforcement based on mandatory rules
 - (4) sharing best practice via informal means

. . .

part 4 big data

part 5 questions

privacy meeting: brussels – bangalore cis – bengaluru – 14 august 2013

dariusz.kloza@vub.ac.be gertjan.boulet@vub.ac.be

vub.ac.be/LSTS
piafproject.eu
phaedra-project.eu
www.cpdpconferences.org